

Safer Stronger Communities Select Committee			
Title	The Impact of the Prevent strategy and “Stop and Search” policy on community relations. – Evidence Session	Item No	4
Contributors	Scrutiny Manager		
Class	Part 1	Date	4 February 2019

1. Purpose of paper

- 1.1 As part of its work programme the Committee has agreed to undertake an in-depth review into “The impact of the Prevent strategy and “Stop and Search” policy on community relations” with particular emphasis on relations between the Police and the BAME community. The scope of the review was agreed by Safer Stronger Communities Select Committee at their meeting of 19th September 2018.
- 1.2 This is the first evidence session for this review.

2. Recommendations

- 2.1 The Select Committee is asked to consider and comment on the evidence presented.

3. Policy context

- 3.1 The Council’s overarching vision is “Together we will make Lewisham the best place in London to live, work and learn”. In addition to this, ten corporate priorities and the overarching Sustainable Community Strategy drive decision making in the Council. Lewisham’s corporate priorities were agreed by full Council and they remain the principal mechanism through which the Council’s performance is reported.
- 3.2 The Council’s corporate policy of “Community Leadership and empowerment” promotes empowering local residents and includes commitments to working with people of every background – race, gender, age, sexual orientation, disability and faith, to address the challenges of discrimination. The Council’s Corporate Policy of “Safety, Security and Visible Presence” promotes improving partnership work with the Police and others and using the Council’s powers to combat crime, the fear of crime, and antisocial behaviour. There is a particular emphasis on the safety of young people within the borough.
- 3.3 The Council’s Sustainable Community Strategy’s priority of “Safer” aims to create a borough where people feel safe and live free from crime, antisocial behaviour and abuse.

- 3.4 The Council's "A Safe Lewisham Plan 18/19¹" includes consideration of work on disproportionality in particular the review by David Lammy MP, Dame Louise Casey, and Baroness Young. It also incorporates areas identified by borough partners and residents including "reducing fear, harm and revictimisation" and "improving trust, confidence and satisfaction" The Plan also seeks to answer the question: "How do we understand and ensure negative bias is reflected upon and protected against?"

4. Background

- 4.1 The review covers two distinct areas and considers their effect on community relations and whether they have a particularly adverse effect on members of the BAME community. The two areas are the government's Prevent Strategy and the Police's use of stop and search. It was agreed that the review would draw on evidence from key local partners and Council officers as well national research and experts on the Prevent Programme, Stop and Search and on disproportionality in the criminal justice system.

Key lines of enquiry (KLOE)

- 4.2 The following key lines of enquiry were agreed at the Committee's meeting in September 2018:

Prevent

1. What are the Council's obligations under Prevent and what are the effects of Prevent on the local community?
2. Objectives of Prevent
3. Council's and partners obligations
4. Statistics on referrals and numbers on the channel programme – nationally and locally
5. Community and Faith groups' views.
6. Evidence nationally and locally on the effect of programme.
7. Successes/concerns/options for improvement.

Stop and Search

1. Stop and Search legislation – general; powers and section 60 powers
2. Data and Statistics nationally and locally
3. Community and Faith groups' views
4. Role of the Council
5. Successes/concerns/options for improvement.

Disproportionality and Community Relations

1. What is the national picture on disproportionality in the criminal justice system?

¹ A Safe Lewisham, A plan for 2018-19, March 2018

https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808_05%291.pdf

2. Evidence from the Ministry of Justice (e.g. the report Black, Asian and Minority Ethnic disproportionality in the Criminal Justice System in England and Wales.)²
 3. Evidence from reviews such as: The Lammy Review³; The Casey Review⁴; and The Young Review⁵.
 4. Community engagement strategies.
- 4.3 In addition to the key lines of enquiry agreed above, the following additional areas were included at the Committee's meeting of 19th September 2018.
1. Additional information on the type of Prevent training undertaken by partners such as NHS and schools was requested to be included as part of the review. This could include hearing the views of professionals in those settings as to how they feel about their obligations.
 2. Information on referrals to Prevent in Lewisham would be useful to look at where possible. This could include overall numbers and breakdown via ethnicity etc. Legal advice would be sought as to what information could be shared publicly.
 3. More information on how the risk tiers of local authorities were calculated.
 4. Understanding more about the methods used to create intelligence-led stop and search.
 5. In depth stop and search data to understand whether certain types of stop and search had different outcomes..

5. Evidence Session – 19th December 2018

- 5.1 The Committee heard from the following people at their meeting on 19th December:
- Abu Ahmed, Head of Local Delivery and Communications in the Home Office's Prevent Directorate
 - Tayo Disu, Chair of the Lewisham Safer Neighbourhood Board.
 - Gary Connors, Strategic Crime, Enforcement & Regulation Service Manager, LB Lewisham
 - Martin Gormlie, Prevent Manager.

6 Evidence Session – 4th February 2019

- 6.1 At this meeting, the Committee will hear evidence from the following people:
- 6.2 **Andy Carter**, Acting Chief Superintendent, South-East Command Unit, Metropolitan Police.

² Ministry of Justice: Black, Asian and Minority Ethnic disproportionality in the Criminal Justice System in England and Wales

³ Lammy Review of Black, Asian and Minority Ethnic (BAME) representation in the Criminal Justice System

⁴ The Casey Review: a review into opportunity and integration

⁵ The Young Review: Improving Outcomes for Young Black and/or Muslim men in the Criminal Justice System

- 6.3 **Natasha Plummer**, Head of Community Engagement and **Jamie Keddy**, Community Engagement Officer from the Mayor's Office for Police and Crime (MOPAC). *will be presenting to the Committee.*
- 6.4 **Neena Samota**, StopWatch and Programme Director Criminology and Sociology and Programme Director MA Human Trafficking, Migration and Organised Crime, St Mary's University.
- 6.5 **Cllr Joani Reid**, Executive Member for Community Safety.

Additional Information and written evidence from visits

- 6.5 In addition to the evidence gathering at meetings, members of the Committee will participate in a number of visits and organised events as part of their evidence gathering.

Forthcoming visits:

- 6.6 Working with the Young Mayor's Team and local Schools - The Committee were keen to get the views of young people into the evidence for the review. Working with the Young Mayors Team we have organised a number of sessions in local schools and a community group to discuss the topic and ideas with the students. The dates and times proposed will be tabled at the meeting of the Committee on 4th February. Ideally up to two Councillors would attend each, along with the Committee Manager, the Young Mayor's Team, and a former young advisor.
- 6.7 Interfaith Forum – Members of the Committee are invited to the Council's Interfaith Forum meeting on **7th February 2019**. The Forum have agreed to an item on their agenda on the Committee's review, which will give an opportunity for the Chair or a Committee member to introduce the review and hear views from members of the Forum.
- 6.8 Members of the Committee are invited to observe PREVENT training and a number of members of the Committee will be attending a training session run by the Prevent Manager at a local school on **26th February 2019** at 4pm.

The following additional meetings have been attended as part of the review:

- 6.9 Youth Independent Advisory Group (YIAG), Lewisham Police Station – Cllr Pauline Morrison together with the Committee Manager attended the YIAG's meeting on Thursday 24th January 2018. A summary of the meeting will be tabled at the meeting.
- 6.10 The London Assembly's Police and Crime Committee on Wednesday 23rd January. A member of the Committee accompanied by the Committee Manager and a Young Advisor attended this meeting at City Hall. Details of the meeting and minutes can be found [here](#).

- 6.11 KIKit Pathways – Cllr James Rathbone and Cllr Sakina Sheikh together with the Committee Manager visited KIKit Pathways on 11th January 2019 – a summary is attached at Appendix A.
- 6.12 Stop and Search discussion and workshop Autumn 2018 – a summary by Cllr Feis-Bryce was included in the Safer Stronger Agenda for 19th December 2018.
- 6.13 Cllr Rathbone attended the following Community Event “No More Hate: trust, leadership and resilience” on 18 October 2018. A summary by Cllr Rathbone was included in the Safer Stronger Agenda for 19th December 2018.
- 6.14 Safer Neighbourhood Board – Stop and Search Forum – The Scrutiny Manager attended on 10 October 2018. Her summary was included in the Safer Stronger Agenda for 19th December 2018.
- 6.15 Councillor Morrison attended the Safer Lewisham Partnership Board meeting on 5 December 2018 and spoke in respect of an item on stop and search. It was reported that there was a reduction in the number of stop and search complaints in Lewisham and Councillor Morrison requested the figures be sent to Safer Stronger Communities Select Committee for inclusion in their evidence of this in-depth review. It was agreed that this would be done.

7. Further implications

- 7.1 At this stage there are no specific financial, legal, environmental or equalities implications to consider. However, each will be addressed as part of the review.

For more information on this report please contact Katie Wood, Scrutiny Manager, on 020 8314 9446

Background Papers

Black, Asian and Minority Ethnic Disproportionality in the Criminal Justice System

<https://www.gov.uk/government/publications/black-asian-and-minority-ethnic-disproportionality-in-the-criminal-justice-system-in-england-and-wales>

A Safe Lewisham, A plan for 2018-19, March 2018

https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808_05%291.pdf

Contest – The UK's strategy for countering terrorism, June 2018

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/716907/140618_CCS207_CCS0218929798-1_CONTEST_3.0_WEB.pdf

Counter-Terrorism and Security Act 2015

<http://www.legislation.gov.uk/ukpga/2015/6/contents/enacted>

Channel Duty Guidance HM Government 2015

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/425189/Channel_Duty_Guidance_April_2015.pdf

Criminal Justice and Public Order Act 1994

<https://www.ethnicity-facts-figures.service.gov.uk/crime-justice-and-the-law/policing/stop-and-search/latest#>

Data Dashboard – The Use of Stop and Search within the MPS

<https://www.london.gov.uk/what-we-do/mayors-office-policing-and-crime-mopac/data-and-statistics/policing/intrusive-tactics>

Individuals referred to and supported through Prevent Programme” April 2016 –March 2017

HM Home Office <https://www.gov.uk/government/statistics/individuals-referred-to-and-supported-through-the-prevent-programme-april-2016-to-march-2017>

Lammy Review of Black, Asian and Minority Ethnic (BAME) representation in the Criminal

Justice System <https://www.gov.uk/government/organisations/lammy-review>

Ministry of Justice: Black, Asian and Minority Ethnic disproportionality in the Criminal Justice

System in England and Wales <https://www.gov.uk/government/publications/black-asian-and-minority-ethnic-disproportionality-in-the-criminal-justice-system-in-england-and-wales>

Police Powers to stop and search: your rights, gov.uk <https://www.gov.uk/police-powers-to-stop-and-search-your-rights>

Prevent Statistics – April 2018 to March 2017 HM Home Office

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/693217/individuals-referred-supported-prevent-programme-apr2016-mar2017-annexa-tables.ods

The Casey Review: a review into opportunity and integration

<https://www.gov.uk/government/publications/the-casey-review-a-review-into-opportunity-and-integration>

The Young Review: Improving Outcomes for Young Black and/or Muslim men in the Criminal Justice System http://www.youngreview.org.uk/sites/default/files/clinks_young-review_report_dec2014.pdf