

<b>Safer Stronger Communities Select Committee</b>			
<b>Title</b>	The Impact of the Prevent strategy and “Stop and Search” policy on community relations. – Evidence Session	<b>Item No</b>	4
<b>Contributors</b>	Scrutiny Manager		
<b>Class</b>	Part 1 (This report is open but part of this item will be considered in closed session at the meeting)	<b>Date</b>	19 December 2018

### **1. Purpose of paper**

1.1 As part of its work programme the Committee has agreed to undertake an in-depth review into “The impact of the Prevent strategy and “Stop and Search” policy on community relations” with particular emphasis on relations between the Police and the BAME community. The scope of the review was agreed by Safer Stronger Communities Select Committee at their meeting of 19<sup>th</sup> September 2018.

1.2 This is the first evidence session for this review.

### **2. Recommendations**

2.1 The Select Committee is asked to consider and comment on the evidence presented.

### **3. Policy context**

3.1 The Council’s overarching vision is “Together we will make Lewisham the best place in London to live, work and learn”. In addition to this, ten corporate priorities and the overarching Sustainable Community Strategy drive decision making in the Council. Lewisham’s corporate priorities were agreed by full Council and they remain the principal mechanism through which the Council’s performance is reported.

3.2 The Council’s corporate policy of “Community Leadership and empowerment” promotes empowering local residents and includes commitments to working with people of every background – race, gender, age, sexual orientation, disability and faith, to address the challenges of discrimination. The Council’s Corporate Policy of “Safety, Security and Visible Presence” promotes improving partnership work with the Police and others and using the Council’s powers to combat crime, the fear of crime, and antisocial behaviour. There is a particular emphasis on the safety of young people within the borough.

- 3.3 The Council's Sustainable Community Strategy's priority of "Safer" aims to create a borough where people feel safe and live free from crime, antisocial behaviour and abuse.
- 3.4 The Council's "A Safe Lewisham Plan 18/19<sup>1</sup>" includes consideration of work on disproportionality in particular the review by David Lammy MP, Dame Louise Casey, and Baroness Young. It also incorporates areas identified by borough partners and residents including "reducing fear, harm and revictimisation" and "improving trust, confidence and satisfaction" The Plan also seeks to answer the question: "How do we understand and ensure negative bias is reflected upon and protected against?"

#### **4. Background**

- 4.1 The review covers two distinct areas and considers their effect on community relations and whether they have a particularly adverse effect on members of the BAME community. The two areas are the government's Prevent Strategy and the Police's use of stop and search. It was agreed that the review would draw on evidence from key local partners and Council officers as well national research and experts on the Prevent Programme, Stop and Search and on disproportionality in the criminal justice system.

#### **Key lines of enquiry (KLOE)**

- 4.2 The following key lines of enquiry were agreed at the Committee's meeting in September 2018:

##### **Prevent**

1. What are the Council's obligations under Prevent and what are the effects of Prevent on the local community?
2. Objectives of Prevent
3. Council's and partners obligations
4. Statistics on referrals and numbers on the channel programme – nationally and locally
5. Community and Faith groups' views.
6. Evidence nationally and locally on the effect of programme.
7. Successes/concerns/options for improvement.

##### **Stop and Search**

1. Stop and Search legislation – general; powers and section 60 powers
2. Data and Statistics nationally and locally
3. Community and Faith groups' views
4. Role of the Council
5. Successes/concerns/options for improvement.

##### **Disproportionality and Community Relations**

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<sup>1</sup> A Safe Lewisham, A plan for 2018-19, March 2018

[https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808\\_05%291.pdf](https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808_05%291.pdf)

1. What is the national picture on disproportionality in the criminal justice system?
2. Evidence from the Ministry of Justice (e.g. the report Black, Asian and Minority Ethnic disproportionality in the Criminal Justice System in England and Wales.)<sup>2</sup>
3. Evidence from reviews such as: The Lammy Review<sup>3</sup>; The Casey Review<sup>4</sup>; and The Young Review<sup>5</sup>.
4. Community engagement strategies.

4.3 In addition to the key lines of enquiry agreed above, the following additional areas were included at the Committee's meeting of 19<sup>th</sup> September 2018.

1. Additional information on the type of Prevent training undertaken by partners such as NHS and schools was requested to be included as part of the review. This could include hearing the views of professionals in those settings as to how they feel about their obligations.
2. Information on referrals to Prevent in Lewisham would be useful to look at where possible. This could include overall numbers and breakdown via ethnicity etc. Legal advice would be sought as to what information could be shared publicly.
3. More information on how the risk tiers of local authorities were calculated.
4. Understanding more about the methods used to create intelligence-led stop and search.
5. In depth stop and search data to understand whether certain types of stop and search had different outcomes..

## 5. First Evidence Session – 19<sup>th</sup> December 2018

5.1 The Committee will hear from the following **external** people:

5.2 **Abu Ahmed** is Head of Local Delivery and Communications in the Home Office's Prevent Directorate. He is responsible for implementing a programme of work designed to support greater engagement, transparency and openness around Prevent. Abu will give a presentation to the Committee followed by a question and answer session. The presentation will give an update on the threat from terrorism, the drivers and reasons why some people turn to terrorism, and how the Prevent programme aims to intervene early to safeguard vulnerable people from being drawn to terrorism. **The Committee will go into closed session for the question and answer session.** This is under Part 2 of the Local Government Act 1972, Schedule 12A, Paragraph 7 'Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.'

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<sup>2</sup> Ministry of Justice: Black, Asian and Minority Ethnic disproportionality in the Criminal Justice System in England and Wales

<sup>3</sup> Lammy Review of Black, Asian and Minority Ethnic (BAME) representation in the Criminal Justice System

<sup>4</sup> The Casey Review: a review into opportunity and integration

<sup>5</sup> The Young Review: Improving Outcomes for Young Black and/or Muslim men in the Criminal Justice System

5.3 **Tayo Disu** is Chair of the Lewisham Safer Neighbourhood Board. Tayo will talk to the Committee about her experiences of stop and search and community relations from her work as Chair of the Lewisham Safer Neighbourhood Board and her role on the Lewisham SNB Stop and Search Forum. Tayo will highlight her views regarding some of the challenges and issues around this area.

5.4 The Committee will hear from the following **Lewisham Council Officers**:

5.5 Gary Connors, Strategic Crime, Enforcement & Regulation Service Manager  
Martin Gormlie, Prevent Manager.

Megan Mellors, Community Coordinator (Counter Extremism).

Their report to Committee is attached at **Appendix A and Appendix B**.

#### **Additional Information and written evidence from visits**

5.6 In addition to the evidence gathering at meetings, members of the committee will participate in a number of visits as part of their evidence gathering. Members of the Committee will visit the Mayor's Office for Police and Crime in January 2019. This will be to hear from their stop and search Policy leads, from their Countering Violent Extremism Team and from their evidence and insight team.

5.7 Members of the Committee will visit KIKIT in Birmingham in January 2019. KIKIT <http://www.kikitproject.org/> is a substance abuse support service in Birmingham. It specialises in supporting people from hard to reach communities including BAME communities. In response to two of their service users being arrested for extremism offences, they became involved in delivering Prevent in Birmingham and building confidence in the scheme there. KIKIT are now recognised as a best practice model for the Prevent programme.

#### **The following additional meetings have been attended as part of the review:**

5.8 Stop and Search discussion and workshop Autumn 2018 – a summary by Cllr Feis-Bryce is attached at Appendix C.

5.9 Cllr Rathbone attended the following Community Event “No More Hate: trust, leadership and resilience” on 18 October 2018. Cllr Rathbone will provide an update on this to the Committee at the meeting on 19<sup>th</sup> December 2018.

5.10 Safer Neighbourhood Board – Stop and Search Forum – The Scrutiny Manager attended on 10 October 2018. Her summary is attached at Appendix D.

5.11 Councillor Morrison attended the Safer Lewisham Partnership Board meeting on 5 December 2018 and spoke in respect of an item on stop and search. It was reported that there was a reduction in the number of stop and search complaints in Lewisham and Councillor Morrison requested the figures be

sent to Safer Stronger Communities Select Committee for inclusion in their evidence of this in-depth review. It was agreed that this would be done.

## **6. Further implications**

- 6.1 At this stage there are no specific financial, legal, environmental or equalities implications to consider. However, each will be addressed as part of the review.

For more information on this report please contact Katie Wood, Scrutiny Manager, on 020 8314 9446

## Background Papers

Black, Asian and Minority Ethnic Disproportionality in the Criminal Justice System

<https://www.gov.uk/government/publications/black-asian-and-minority-ethnic-disproportionality-in-the-criminal-justice-system-in-england-and-wales>

A Safe Lewisham, A plan for 2018-19, March 2018

[https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808\\_05%291.pdf](https://www.lewisham.gov.uk/mayorandcouncil/aboutthecouncil/strategies/Documents/A%20Safe%20Lewisham%20-%20%20A%20Plan%20for%2018%2019%20%2808_05%291.pdf)

Contest – The UK's strategy for countering terrorism, June 2018

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/716907/140618\\_CCS207\\_CCS0218929798-1\\_CONTEST\\_3.0\\_WEB.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/716907/140618_CCS207_CCS0218929798-1_CONTEST_3.0_WEB.pdf)

Counter-Terrorism and Security Act 2015

<http://www.legislation.gov.uk/ukpga/2015/6/contents/enacted>

Channel Duty Guidance HM Government 2015

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/425189/Channel\\_Duty\\_Guidance\\_April\\_2015.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/425189/Channel_Duty_Guidance_April_2015.pdf)

Criminal Justice and Public Order Act 1994

<https://www.ethnicity-facts-figures.service.gov.uk/crime-justice-and-the-law/policing/stop-and-search/latest#>

Data Dashboard – The Use of Stop and Search within the MPS

<https://www.london.gov.uk/what-we-do/mayors-office-policing-and-crime-mopac/data-and-statistics/policing/intrusive-tactics>

Individuals referred to and supported through Prevent Programme” April 2016 –March 2017  
HM Home Office <https://www.gov.uk/government/statistics/individuals-referred-to-and-supported-through-the-prevent-programme-april-2016-to-march-2017>

Lammy Review of Black, Asian and Minority Ethnic (BAME) representation in the Criminal Justice System <https://www.gov.uk/government/organisations/lammy-review>

Ministry of Justice: Black, Asian and Minority Ethnic disproportionality in the Criminal Justice System in England and Wales <https://www.gov.uk/government/publications/black-asian-and-minority-ethnic-disproportionality-in-the-criminal-justice-system-in-england-and-wales>

Police Powers to stop and search: your rights, gov.uk <https://www.gov.uk/police-powers-to-stop-and-search-your-rights>

Prevent Statistics – April 2018 to March 2017 HM Home Office

[https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/693217/individuals-referred-supported-prevent-programme-apr2016-mar2017-annexa-tables.ods](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/693217/individuals-referred-supported-prevent-programme-apr2016-mar2017-annexa-tables.ods)

The Casey Review: a review into opportunity and integration

<https://www.gov.uk/government/publications/the-casey-review-a-review-into-opportunity-and-integration>

The Young Review: Improving Outcomes for Young Black and/or Muslim men in the Criminal Justice System [http://www.youngreview.org.uk/sites/default/files/clinks\\_young-review\\_report\\_dec2014.pdf](http://www.youngreview.org.uk/sites/default/files/clinks_young-review_report_dec2014.pdf)