

Sustainable Development Select Committee		
Title	Select Committee work programme	
Contributor	Scrutiny Manager	Item 7
Class	Part 1 (open)	8 March 2017

1. Purpose

- 1.1 To advise the Committee about the process for agreeing the 2017-18 work programme.

2. Summary

- 2.1 At the beginning of the municipal year each select committee is required to draw up a work programme for submission to the Overview and Scrutiny Business Panel. The Panel considers the suggested work programmes and coordinates activities between select committees in order to maximise the use of scrutiny resources and avoid duplication.
- 2.2 The meeting on 8 March 2017 is the last scheduled meeting of the Sustainable Development Select Committee in the 2016-17 municipal year. This report provides a summary of the issues considered in 2016-17 (the completed work programme) and asks the Committee to put forward suggestions for the 2017-18 work programme.

3. Recommendations

- 3.1 The Select Committee is asked to:
- consider the Committee's terms of reference **appendix A** alongside the scrutiny work programme prioritisation process when adding items to the programme for 2017/18;
 - note the completed work programme attached at **appendix B**;
 - review the issues covered in 2016-17 municipal year;
 - consider any matters arising that it may wish to suggest for future scrutiny, including topics for in-depth review;
 - discuss the draft work programme for 2017-18 attached at **appendix C**;
 - review the Committee's referrals on the Catford programme at **appendix D**.
 - take note of the key decision plan attached at **appendix E** and consider which decisions will require further scrutiny.

4. Sustainable Development Select Committee 2016-2017

- 4.1 The Committee had eight meetings in the 2016-17 municipal year. The Committee's completed work programme is attached at **appendix B**. Key issues considered were:
- The Catford programme;

- Planning policies and obligations as well as the use of section 106 and CIL;
- Street lighting
- Cycling

5. Planning for 2017-18

- 5.1 Eight meetings will be scheduled for 2017-18 municipal year. A work programme report will be put forward at the first meeting of the year for members to review, prioritise, revise and agree. The report will take account of the Committee's previous work and may incorporate:
- issues arising as a result of previous scrutiny
 - issues that the Committee is required to consider by virtue of its terms of reference
 - items requiring follow up from Committee reviews and recommendations
 - issues suggested by members of the public
 - petitions
 - standard reviews of policy implementation or performance, which is based on a regular schedule
 - suggestions from officers
 - decisions due to be made by Mayor and Cabinet

Issues arising from the 2016-17 work programme

- 5.2 The Committee has already indicated that there are matters it feels should be considered for further scrutiny, these are:
- Implementation of the cycling strategy;
 - The Council's approach to asset management and asset rationalisation;
 - Ongoing development and delivery of Council planning policy, including the development of the new Lewisham Plan;
 - Implementation of the air quality management plan;
 - Delivery of the Catford regeneration programme.

Sustainable Development Select Committee terms of reference

- 5.3 The Committee's terms of reference are included at **appendix A**. These are formalised in the Council's constitution.
- 5.4 The Sustainable Development Select Committee's role is to examine issues relating to the protection of the environment including - sustainability; the use of natural resources; energy efficiency; conservation and the reduction of pollution.
- 5.5 The Committee has the responsibility for scrutinising Lewisham's approach to sustainable development, economic and business development, employment and training, highways, parking, traffic and transport, and urban regeneration. The Committee also considers issues relating to public health and the environment - when it relates to issues such as waste disposal and environmental health. The Committee also has a remit to explore issues relating to street and market trading, as well as public protection, refuse

collection and disposal, street cleaning, consumer protection, cemeteries and crematoria and flood risk management.

- 5.6 The Committee scrutinises the formulation of the Council’s planning policies- including the preparation of the Council’s Local Development Framework and other local plans for the use and development of land.

Items requiring follow up from Committee reviews and recommendations

- 5.7 The Committee completed two reviews and made recommendations to Mayor and Cabinet in 2016/17:
- Modern roads
 - High streets
- 5.8 One of the key elements of the modern roads review related to the implementation of 20mph speed limits across the borough. Implementation of the speed limit is planned to continue over the coming year. The timetable provided by officers (below) indicates that the programme is due to be completed by March 2018. The Committee may wish to allocate time to reviewing implementation programme and reviewing the arrangements for ensuring compliance.

Programme timetable	Start	Finish
Planning/inception stage		
Data collection and analysis	May 2014	June 2015
Key stakeholder consultation	June 2015	Sep 2015
Review design guidelines, sign audits and design	Sep 2015	Mar 2016
Consultation and campaign messages	Jan 2015	Mar 2018
Delivery stage		
Traffic order applications	Mar 2016	July 2016
Implementation	Sep 2016	
Monitoring	Sep 2016	Mar 2018
Design options for roads with low compliance	Oct 2016	Oct 2017
Implementation of remedial measures	Jan 2017	Mar 2018

- 5.9 During the 2016/17 municipal year, the Committee also continued its in-depth review into the Catford regeneration programme. At its meeting in January 2017, the Committee was provided with timetable for the next stages of the programme, which hinge on a decision being taken by Transport for London on the feasibility of relocating the south circular. A summary of the Committee’s referrals on the Catford regeneration is attached at **appendix D**. A programme of key dates set out by officers for the first quarter of 2017 was provided in the last update to the Committee:

9 th Jan 2017	Catford Programme Board Meeting
17 th Jan 2017	Catford Conversations – Local Ward Member Engagement
24 th Jan 2017	SDSC Catford Town Centre Regeneration - Quarterly Update

31 st Jan 2017	Catford Conversations – Local Ward Member Engagement
4 th Feb 2017	Catford Conversations – Local Ward Member Engagement
Feb 2017	Catford Programme Board Meeting
Feb 2017	Mayor’s Briefing on A205 Re-alignment
March 2017	SDSC Briefing on A205 Re-alignment
April 2017	M&C Report – A205 Re-alignment
April 2017	Catford Programme Board

5.10 It was anticipated that the briefing on the A205 re-alignment would be available for this select committee meeting. As noted in previous reports to the Committee, the decision on the future alignment of the A205 is pivotal to the regeneration programme. It is proposed that the Committee continues to receive quarterly updates on the progress of the scheme throughout the 2017/18 municipal year.

Issues suggested by members of the public and petitions

5.11 In January 2016, the Committee scrutinised proposals for the regeneration of Beckenham Place Park. Officers are currently progressing with the next stage of the redevelopment of the park, following a successful bid to the Heritage Lottery Fund. A request has been made on behalf of a resident that the Committee review the next stage of the regeneration activity in the park. The Committee will note from the key decision plan that an update on the project is due to be considered at Mayor and Cabinet on 19 April 2017.

Standard reviews of policy implementation or performance, which are based on a regular schedule

5.12 At its meeting in January 2017, the Committee received an update on the implementation of the Council’s waste strategy. The following timetable for the roll out of new waste and recycling services was provided:

	Dec	Jan	Feb	Mar	Apr	May	June	July	August
Treatment facility SLA									
Service design									
Mayor's Briefing, SDSC, M&C									
Purchase containers									
Systems development									
Communications									
Distribution of containers									
Service rollout									
Monitoring & review									

5.13 The Committee may wish to make space available on its agenda to scrutinise the implementation of the Council’s new waste and recycling services.

suggestions from officers

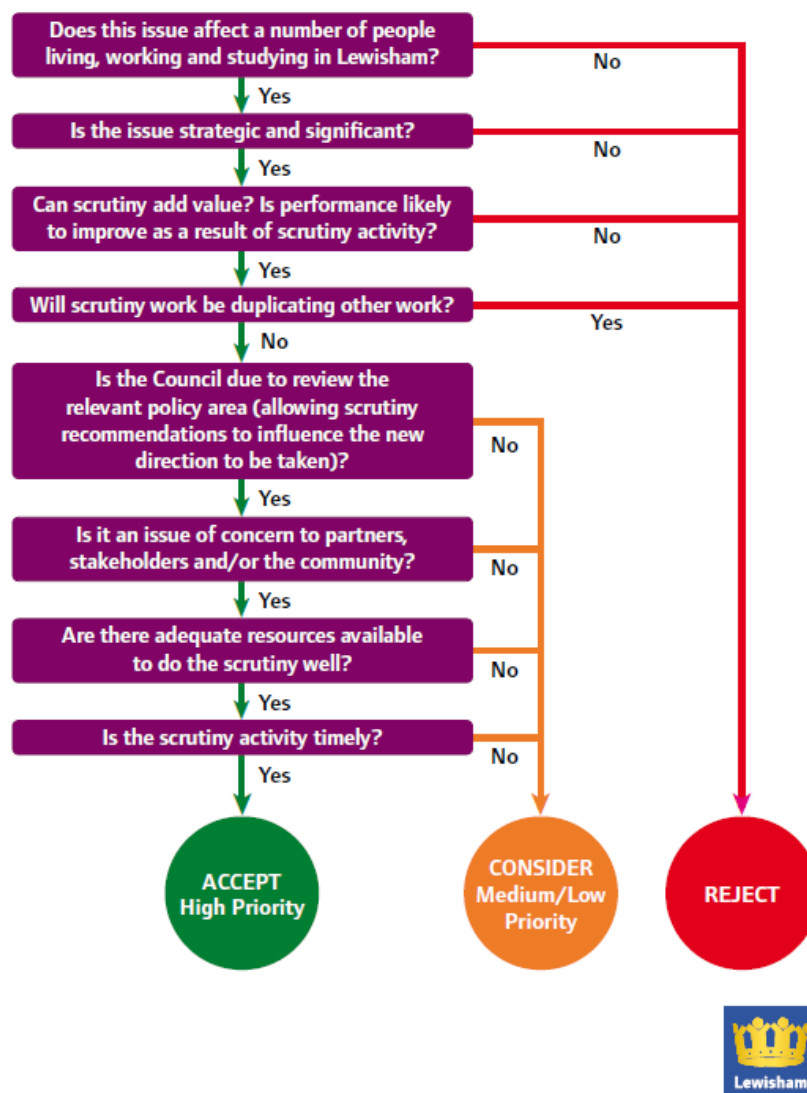
- 5.14 An update on sustainable resources is also on the agenda for the meeting on 8 March. Once the Committee has considered the most recent developments in this area, it will be in a position to make a decision about the priority of scrutiny activity in 2017/18. In previous years, the Committee has scrutinised key decisions in advance of them being made as well as an annual update from officers working in sustainable resources.
- 5.15 Transport - the Committee has given consideration to the implementation of the 20mph speed limit in the borough and an update is provided elsewhere on the agenda. The Committee has also considered items on cycling however, it has been some time since the Committee has considered the latest developments relating to the Bakerloo line and the Docklands light railway. The Committee may wish to make some space available in the agenda for consideration of future options relating to both. The Committee might also consider that, further to the Overview and Scrutiny Committee's consideration of the officer commissioned report on 'turning south London orange', 2017/18 would be the appropriate time to scrutinise the Council's rail strategy.
- 5.16 Planning – at its meeting in November 2016, the Committee heard that officers were preparing the new Lewisham Local Plan. Members were advised that consultation on elements of the plan would begin in summer 2017. The Committee has followed closely the planned changes to the distribution of section 106 and CIL monies. Items on both could be included in the programme for 2017/18.
- 5.17 The Lewisham Future Programme¹ - The Council has already made savings of £138.4m to meet its revenue budget requirements since May 2010 and is proposing further savings of £23.2m in 2017/18. The Lewisham Future Programme was established to determine and progress cross-cutting and thematic reviews to deliver the savings required. All select committees have dedicated considerable time to scrutiny of proposals.
- 5.18 It is expected that the Council will need to identify further savings of circa £32.6m for the following two years, 2018/19 to 2019/20. This will bring the total savings in cash terms made by the Council in the decade to 2020 to just shy of £200m.
- The revised profile for savings required is now broadly;
- £22m to be implemented in 2017/18;
 - £5m gap remaining for 2017/18 to be met from reserves;
 - £16m gap for 2018/19 against which £5m of outline proposals were set out in September and now need to be firmed up and extended; and
 - £11m gap for 2019/20 against which £9m of outline proposals were set out in September and now need to be firmed up and brought forward if possible.

¹ <http://councilmeetings.lewisham.gov.uk/ieListDocuments.aspx?CIId=136&MIId=4172&Ver=4>

5.19 Sustainable Development Select Committee did not have any specific savings proposals to scrutinise in 2016/17, however, as noted above significant savings will need to be found in the years 2017/18 and 2019/20. In particular, the Lewisham future programme board has determined that there are potential savings of £8m which can be made before 2020 through asset rationalisation. Less than £2m of this sum has been already been identified. In addition the programme board indicates that there are savings of £4m to be found from Environmental Services, of which so far less than half has been identified. These are two areas within the Committee remit it should consider in the broader context of its 2017/18 work programme.

5.20 In deciding on items to add to the work programme for 2017/18, the Committee should give consideration to the work programme prioritisation process, which is based on best practice:

Scrutiny work programme – prioritisation process



Decisions due to be made by Mayor and Cabinet

5.21 The notice of key decisions is attached at **appendix E**. It should also be noted that at the Committee's meeting in September 2016, the Mayor advised that all key decisions on the future of the Catford redevelopment would be taken before February 2018. As such, the Committee will need to give close consideration to the decisions due to be made.

6. Financial implications

6.1 There are no financial implications arising from the implementation of the recommendations in this report. There will be financial implications arising from items on the agenda; these will need to be considered, as necessary.

7. Legal implications

7.1 In accordance with the Council's Constitution, all scrutiny select committees must devise and submit a work programme to the Business Panel at the start of each municipal year.

8. Equalities implications

8.1 The Equality Act 2010 (the Act) introduced a public sector equality duty (the equality duty or the duty). It covers the following protected characteristics: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

8.2 In summary, the Council must, in the exercise of its functions, have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
- advance equality of opportunity between people who share a protected characteristic and those who do not.
- foster good relations between people who share a protected characteristic and those who do not.

8.3 It is not an absolute requirement to eliminate unlawful discrimination, harassment, victimisation or other prohibited conduct, or to promote equality of opportunity or foster good relations between persons who share a protected characteristic and those who do not. It is a duty to have due regard to the need to achieve the goals listed at 9.2 above.

8.4 The weight to be attached to the duty will be dependent on the nature of the decision and the circumstances in which it is made. This is a matter for the Mayor, bearing in mind the issues of relevance and proportionality. The Mayor must understand the impact or likely impact of the decision on those with protected characteristics who are potentially affected by the decision. The extent of the duty will necessarily vary from case to case and due regard is such regard as is appropriate in all the circumstances.

8.5 The Equality and Human Rights Commission has issued Technical Guidance on the Public Sector Equality Duty and statutory guidance entitled “Equality Act 2010 Services, Public Functions & Associations Statutory Code of Practice”. The Council must have regard to the statutory code in so far as it relates to the duty and attention is drawn to Chapter 11 which deals particularly with the equality duty. The Technical Guidance also covers what public authorities should do to meet the duty. This includes steps that are legally required, as well as recommended actions. The guidance does not have statutory force but nonetheless regard should be had to it, as failure to do so without compelling reason would be of evidential value. The statutory code and the technical guidance can be found at:

<https://www.equalityhumanrights.com/en/advice-and-guidance/equality-act-codes-practice>

<https://www.equalityhumanrights.com/en/advice-and-guidance/equality-act-technical-guidance>

8.6 The Equality and Human Rights Commission (EHRC) has previously issued five guides for public authorities in England giving advice on the equality duty:

- [The essential guide to the public sector equality duty](#)
- [Meeting the equality duty in policy and decision-making](#)
- [Engagement and the equality duty: A guide for public authorities](#)
- [Objectives and the equality duty. A guide for public authorities](#)
- [Equality Information and the Equality Duty: A Guide for Public Authorities](#)

8.7 The essential guide provides an overview of the equality duty requirements including the general equality duty, the specific duties and who they apply to. It covers what public authorities should do to meet the duty including steps that are legally required, as well as recommended actions. The other four documents provide more detailed guidance on key areas and advice on good practice. Further information and resources are available at:

<https://www.equalityhumanrights.com/en/advice-and-guidance/public-sector-equality-duty-guidance#h1>

The Comprehensive Equalities Scheme

8.8 The Council’s comprehensive equalities scheme (2016-20) reconfirms Lewisham’s commitment to five enduring objectives:

1. tackling victimisation, discrimination and harassment
2. improving access to services
3. closing the gap in outcomes for all residents
4. increasing mutual understanding and respect within and between communities
5. increasing citizen participation and engagement

8.9 There may be equalities implications arising from items on the work programme and all activities undertaken by the Select Committee will need to give due consideration to this. In particular, the Committee should note the Council’s

planned approach to the delivery of its enduring objectives through the delivery of key strategies and plans.

Background documents

Lewisham Council's Constitution

Appendix A

Sustainable Development Select Committee terms of reference

To exercise all the functions and roles of the overview and scrutiny committee in relation to the following matters:

- to examine issues relating to the protection of the environment including 'green' issues such as the conservation of natural resources, energy efficiency and conservation and/or the reduction of all types of pollution and make recommendations to the Mayor and Cabinet as appropriate;
- to comment and consult on and make recommendations to the Mayor and Cabinet in relation to the following:
 - i. sustainable development, economic development, business support, employment and training;
 - ii. the formulation of the Council's planning policies, (including the preparation of the Council's Local Development Framework and other local plans for the use and development of land, but excluding planning control and building control functions);
 - iii. highways, parking, traffic and transport, and urban regeneration;
 - iv. the environment including waste disposal, environmental health, street and market trading (but not the granting of licences and related matters);
 - v. public protection, refuse collection and disposal, street cleaning, consumer protection, cemeteries and crematoria;
 - vi generally to examine the performance of the Mayor and Cabinet in relation to these matters.
- the review and scrutiny of the exercise by risk management authorities of flood risk management and coastal erosion risk management affecting the area.

Appendix D – Select Committee referrals on the Catford programme

Date of meeting	Title of referral	Committee comments	Consideration and <u>response</u> at Mayor and Cabinet	Response to SDSC
14-Jan-16	Catford Regen referral 1	<p>The Committee advised Mayor and Cabinet that:</p> <p>It felt it was unfortunate that the options presented meant that it appeared that the Council was being offered a choice between additional housing verses smoother traffic flow and possibly better pedestrian provision.</p> <p>The Committee stressed the importance of making a decision on an option for the Catford Town Centre and noted that historic indecision was the major barrier to development of the area.</p> <p>That the Committee recommended that:</p> <p>Recommendation 1 Any option selected should be fully integrated including ensuring a thorough and well thought-out offer to enhance the street-scene for pedestrians.</p> <p>Recommendation 2 The Mayor lobby Network Rail to prioritise improving the rail-over-road bridge on Catford Road to allow for better pedestrian and cycling provision.</p> <p>Recommendation 3 That the presentation by Ian Chalk from Ian Chalk Architects be referred for information and consideration by Mayor and Cabinet and to the Broadway Theatre Working Party Group for consideration.</p>	<p>17-Feb-16 – <u>18-May-16</u></p> <p>http://councilmeetings.lewisham.gov.uk/documents/s43614/Response%20to%20SDSC%20Catford%20Regeneration%20Review.pdf</p>	29-Jun-16

12-May-16	Catford Regen referral 2	<p>The Committee were pleased with the funding being made available by the GLA in its designation of Catford town centre as a Housing Zone.</p> <p>Recommendation 4 The Committee felt a clear vision for the future of Catford Town Centre should be developed instead of a fragmented approach, and that the feel and attraction of the centre of Catford to its residents, workers, pedestrians, cyclists and its visitors depended on establishing places where everybody feels accepted, relaxed and excited to be. The town centre should be designed to feel loveable, liveable, joyful and iconic.</p> <p>Recommendation 5 The Committee felt strongly that the local community should be involved in and consulted on their vision for Catford and that such consultation should happen before the appointment of developers. The Committee urged that the consultation be used an opportunity for the Council to engage closely with the local community in future plans for the town centre and innovative consultation methods should be considered. The aim should be to identify the reasons people chose to live or spend time in Catford and to develop a shared vision for the lifestyle that Catford should offer its residents and visitors.</p> <p>Recommendation 6 The Committee also noted the strength of feeling from local residents that had been expressed previously on planning applications for developments in Catford. It was recognised that the level of interest in the future of Catford was a significant asset for any future consultations on plans for the area.</p> <p>Recommendation 7 The Committee was concerned that piecemeal development had already begun when a planning application for Former Catford Greyhound Stadium, Adenmore Road SE6 4RH was considered at a recent meeting of the Strategic Planning Committee.</p> <p>Recommendation 8 The Committee felt that any decision on realignment of the South Circular through Catford would have major impacts, both for the traffic flow for buses and cars as well as for the quality of public space in the town centre. The Committee noted that Transport for London had previously presented their designs for the South Circular to the Committee, and hopes that Transport for London will weigh their concerns around the quality of the environment for pedestrians accordingly.</p>	01-Jun-16 <u>11 Jan 17</u>	25-Jan-17
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Recommendation 9

While appreciating that progress depended on a decision by Transport for London on whether to realign the South Circular (A205), the Committee requested that a clear timeline be established for the regeneration programme outlining the order of any key decisions, and that this should be shared with the Committee.

Recommendation 10

The committee strongly felt that the South Circular should be relocated as originally planned in order to achieve the town centre vision built around the theatre and a central piazza.

29-Jun-16	Catford regen referral 3	<p>The Committee commended the Creative Lewisham 2001 report to Mayor and Cabinet, and particularly its call for a vision for urban developments in the borough and its call for high ambitions.</p> <p>Recommendation 11</p> <p>The Committee endorsed the comments from the Lewisham Culture & Urban Development Commission’s report about the benefits of a piazza in the centre of Catford:</p> <p>“The square’s main café will be a central meeting point and the library will put on events, often outside, which give a sense that libraries are innovative. The Council’s offices, as a consequence, will become for citizens ‘our place’ and the interactions between ordinary people and officials will happen often by chance encounter. St Modwen’s shopping centre will have had a dramatic overhaul having decided that, with these new developments, it can no longer hang back. The market will wend itself round into the square by putting on niche markets to appeal to varied tastes. The route down from the station will feel processional engender a sense of expectation of what is to come. The setting of the Catford stations will be vastly improved so making arrival a joyful experience and the open spaces will not feel cut off by fencing, and will at special moments become an entertainments venue relating well to what is going on in the square. At night the lighting of major civic buildings will create a feeling of drama.” (Creative Lewisham: the report of the Lewisham Culture & Urban Development Commission, page 39).</p>	<p>13-Jul-16 – <u>07-Sep-16</u></p> <p>http://councilmeetings.lewisham.gov.uk/documents/s45992/03%20Response%20from%20Mayor%20and%20Cabinet%20to%20the%20Committees%20referral%20on%20the%20Catford%20Regeneration%20251016.pdf</p>	25-Oct-16
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14-Sep-16	Catford regen referral 4	<p>The Committee recognised the energy and enthusiasm that is shown for the development of Catford and it hoped that this would result in decisive action to move the Catford programme forward.</p> <p>The Committee remained concerned that the programme was piecemeal and lacked a genuine central vision of how the town centre would look, a cohesive approach or a single person driving the project on a daily basis. Added to the concern was the sense of rush to drive the project through.</p> <p>Recommendation 12 The Committee requested a timetable for the programme with all dates of key decisions and deadlines for delivery.</p> <p>Recommendation 13 The Committee requested a copy of the decision-making structure of the programme including all the elements of planning, regeneration and the allotted Housing Action Zone/GLA membership of the Catford programme board.</p> <p>Recommendation 14 The Committee asked that it be provided with an update on the delivery of the new 'vision' document for Catford.</p> <p>Recommendation 15 The Committee wanted to understand how members of the public would have meaningful involvement in the decision-making about the design and look of Catford. The Committee asked for specific examples of how local residents' views would genuinely affect the development of plans for the town centre.</p> <p>Recommendation 16 The Committee noted a hiatus on the lottery bid and renovation work on the Broadway Theatre and requested an update on the programme of work being carried out at the Theatre, which included full details of the resources being allocated to carry out proposed works.</p>	28-Sep-16 <u>19-Oct-16</u> http://councilmeetings.lewisham.gov.uk/documents/s46134/03%20Mayor%20and%20Cabinet%20response%20to%20the%20Committees%20referral%20on%20the%20Catford%20Regeneration%20251016.pdf	25-Oct-16
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25-Oct-16	Housing zones	<p>The Committee requested:</p> <p>Recommendation 17 Further information about the maximum height of any towers proposed in the Catford development as well as further details about the anticipated massing of the development.</p> <p>Recommendation 18 A commitment that the level of affordable housing in both housing zones would reflect housing need in the borough. The committee believe that guarantees should be sought on the minimum amount of social housing that will be provided as part of the Catford development</p> <p>Recommendation 19 The support for a decision (from TfL) to realign the south circular in Catford in order to enable the redevelopment of the town centre.</p> <p>Recommendation 20 An assessment of the implications for public services in Catford, including likely pressures on transport, health services and schools.</p> <p>Recommendation 21 Timings of planned key decisions for the development of the programme.</p> <p>Recommendation 22 That there be a commitment to clear and meaningful consultation with local councillors and residents – which aligned with the anticipated programme of key decisions.</p>	09-Nov-16 – <u>(11-Jan-17)</u>	(24-Jan-17)
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24 Jan - 17	Catford regen referral 5	<p>Recommendation 23 The Committee recommends that the Council produces a communications plan, which details the timetable for consultation with local people and other key stakeholders. The plan should also include regular opportunities for engagement with councillors.</p> <p>Recommendation 24 The Committee recommends that officers produce a 3-5 year plan outlining anticipated dates for key decisions relating to Catford. The Committee asks that this be made freely available and updated regularly.</p> <p>Recommendation 25 The Committee recommends that, prior to each key decision, the Sustainable Development Select Committee has the opportunity to comment on and review plans as they progress.</p> <p>Recommendation 26 The Committee believes that before each key decision is taken options should be considered for: safe cycling and pedestrian provision; the proposed scale of any intended development and; the future viability of the Broadway Theatre.</p> <p>Recommendation 27 The Committee has concerns about the height density and massing of potential buildings in Catford and is keen to review any proposals before key decisions are made.</p> <p>Recommendation 28 The Committee will closely follow the development of options for the realignment of the A205. The Committee intends to use its influence to encourage TfL to prioritise funding for the scheme.</p> <p>Recommendation 29 The Committee believes that the safety of pedestrians and cyclists as well as the provision of segregated cycling lanes should be central to the consideration of all options for the realignment of the A205.</p> <p>Recommendation 30 The Committee recommends that, in assessing options for the future of the A205, due regard should be given to the impact of air quality on public health.</p>	08 Feb-17 – <u>(Due 19 April 17)</u>	TBC
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